

Fred James

Chief Regulatory Officer

Phone: 604-623-4046

Fax: 604-623-4407

bchydroregulatorygroup@bchydro.com

January 15, 2020

Mr. Patrick Wruck
Commission Secretary and Manager
Regulatory Support
British Columbia Utilities Commission
Suite 410, 900 Howe Street
Vancouver, BC V6Z 2N3

Dear Mr. Wruck:

**RE: Project No. 1598990
British Columbia Utilities Commission (BCUC or Commission)
British Columbia Hydro and Power Authority (BC Hydro)
Fiscal 2020 to Fiscal 2021 Revenue Requirements Application
Rebuttal Evidence**

BC Hydro writes in accordance with BCUC Order No. G-312-19 to provide its Rebuttal Evidence.

For further information, please contact Chris Sandve at 604-974-4641 or by email at bchydroregulatorygroup@bchydro.com.

Yours sincerely,



(for) Fred James
Chief Regulatory Officer

cs/rh

Enclosure

**BC Hydro Fiscal 2020 to Fiscal 2021
Revenue Requirements Application**

**Rebuttal Evidence of
British Columbia Hydro and Power Authority**

January 15, 2020

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1 **1 Introduction**

2 BC Hydro has prepared this Rebuttal Evidence to respond to aspects of the
3 evidence of InterGroup Consultants (**InterGroup**), filed by the Association of Major
4 Power Customers (**AMPC**).

5 We have focussed on the aspects of their evidence that relate to BC Hydro's
6 revenue requirements for the Test Period and will reserve comments on some
7 aspects until final submissions. In addition, we are not able to verify all of the
8 numbers and calculations provided in the evidence, in the time provided. As such,
9 our silence on a particular aspect of evidence should not be interpreted as
10 agreement or verification.

11 **2 BC Hydro Response to AMPC Evidence**

12 **Q1. Before addressing InterGroup's specific recommendations, do you have**
13 **any general comments?**

14 A1. Yes. We have four general comments:

15 First, InterGroup's basis for requesting updates to BC Hydro's forecast
16 revenue requirements is inconsistent. For example, recommendation
17 14 states that "BC Hydro should update its finance charge forecasts for
18 relevant known conditions and values to ensure the best available data is
19 used to set rates" while Recommendation 17 states that the preferred
20 outcome is to "retain the 3.83% pension discount rate as identified and
21 available for testing as part of the Original RRA Application, for both the
22 current and non-current pension costs in the test years." In general,
23 InterGroup recommends updates that would reduce forecast revenue
24 requirements while recommending against updates that would increase

1 forecast revenue requirements. BC Hydro's approach was to apply
2 transparent principles.

3 Second, many of InterGroup's recommendations relate to issues that do not
4 affect the Test Period revenue requirements. In particular, InterGroup has put
5 forward recommendations with regards to rate design and return on equity in
6 future test periods (i.e., Recommendations 4, 5, 6, 11 and 12). In BC Hydro's
7 view, it would not be appropriate for the BCUC to make determinations on
8 these matters as part of this proceeding and accordingly, we have not
9 addressed these recommendations in our response. While we do not intend
10 to address issues with regards to rate design in this rebuttal evidence, it is
11 important to note that, contrary to AMPC's evidence¹, BC Hydro already
12 completes and files a Fully Allocated Cost of Service Study (**FACOS**) each
13 year, for rate design purposes. BC Hydro's FACOS studies use
14 methodologies that have been reviewed and approved by the BCUC, most
15 recently as part of the 2015 Rate Design Application, in which AMPC
16 participated.²

17 Third, AMPC's evidence addresses the transparency of the information put
18 forward in this proceeding.³ Through the Application and subsequent
19 responses to information requests, BC Hydro has clearly identified the cost
20 increases and decreases that make up the change in its revenue
21 requirements. With regards to uncontrollable costs, there are examples of
22 increases (e.g., storm restoration costs) as well as decreases (e.g., the
23 accounting adjustment related to the recognition of revenues under the Skagit
24 River Agreement). As discussed further in our response to question [Q2](#)

¹ Exhibit C11-13, AMPC response to MOVEUP IR 1.1.

² Refer to section 2.2 of BC Hydro's 2019 Cost of Service Study for a regulatory history of BC Hydro's cost of service studies (<https://www.bchydro.com/content/dam/BCHydro/customer-portal/documents/corporate/regulatory-planning-documents/regulatory-filings/reports/00-2019-03-29-bchydro-f2019-cost-of-service-study-ff.pdf>).

³ Exhibit C11-13, AMPC response to MOVEUP IR 2.3.

1 below, BC Hydro’s response to changes outside of its control has been to
2 limit our revenue requirements through careful planning and prioritization.

3 Fourth, BC Hydro has identified some errors in InterGroup’s evidence. These
4 errors are discussed further in BC Hydro’s response to question [Q10](#) below.

5 **Q2. InterGroup recommends that the BCUC “recognize and indicate a high**
6 **priority to addressing issues of industrial rate competitiveness”**
7 **(Recommendation 1). What is your response?**

8 A2. BC Hydro agrees that industrial rate competitiveness is important.

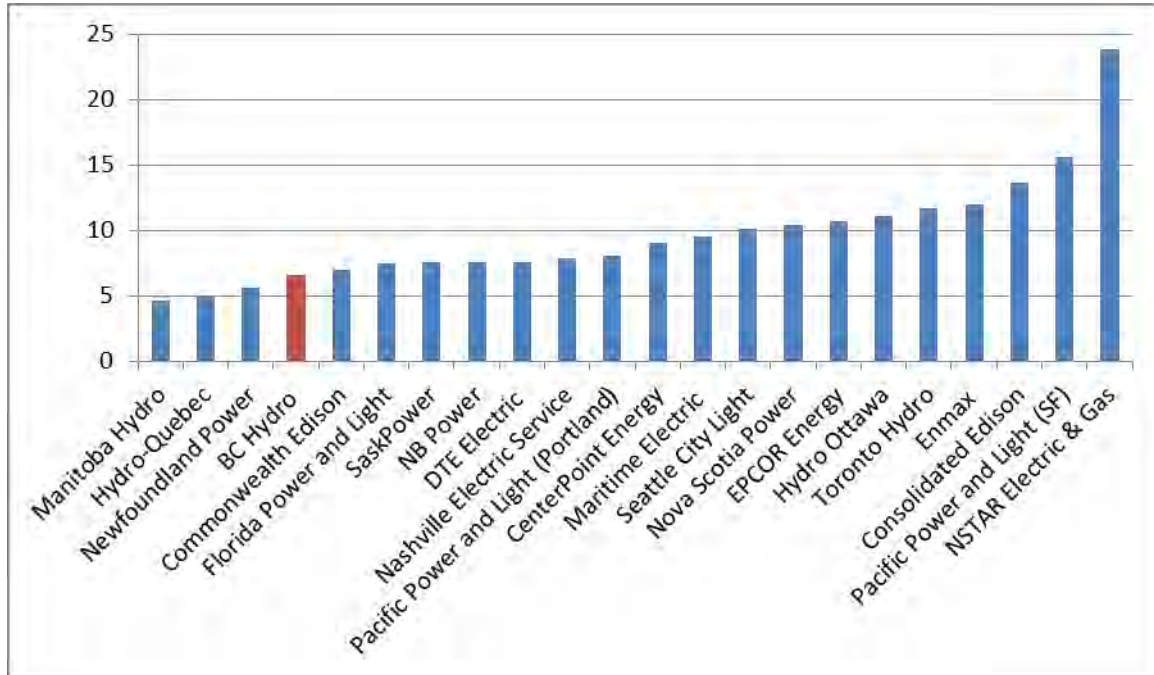
9 Appendix A provides BC Hydro’s Electricity Rate Comparison Annual Report
10 No. 12, which was filed with the BCUC on December 9, 2019. As shown in
11 Table 8 of that report, BC Hydro’s average electricity prices for Large Power
12 Customers⁴ are fourth lowest amongst the 22 utilities surveyed.

13 The only utilities with average electricity prices for Large Power Customers
14 that are lower than BC Hydro are Manitoba Hydro, Hydro-Quebec and
15 Newfoundland Power. In other words, the analysis provided in Figure 4-1 of
16 AMPC’s Evidence compares BC Hydro against the three lowest average
17 prices in the peer group and excludes the average prices for the remaining
18 18 utilities in the peer group. Figure 1 below provides the same comparison
19 for the year 2019, with all 22 utilities included.

⁴ Defined as customers with 50,000 kW power demand, 30.6 GWh monthly consumption, 120 kV supply voltage and 85 per cent load factor, consistent with AMPC’s evidence.

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Figure 1 Comparison of average electricity prices for Large Power Customers (cents per kWh)



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We recognize that many of our large industrial customers face challenging economic conditions and highly competitive markets. In addition to limiting our revenue requirements through careful planning and prioritization⁵, we have taken steps to retain and increase load by providing options to help customers be more competitive. For example, in October 2019, BC Hydro submitted an application to seek approval of the Freshet Rate and the Incremental Energy Rate Pilot.⁶

⁵ For examples refer to: Chapter 4, section 4.3 which describes the steps BC Hydro has taken to reduce IPP energy costs; Chapter 5, section 5.5 of which explains that controllable cost pressures were absorbed within existing budgets and that BC Hydro has achieved a number of reductions in controllable costs; Chapter 6, section 6.3 which describes our Enterprise Capital Planning Process which appropriately balances affordability and system performance; and Chapter 10, section 10.4 which describes BC Hydro’s moderation approach to demand side management expenditures.

⁶ For further information refer to: <https://www.bcuc.com/ApplicationView.aspx?ApplicationId=722>.

1 **Q3. InterGroup recommends that the BCUC find that absent the redirection**
2 **of Deferral Account Rate Rider funds into a Government-directed Return**
3 **on Equity, “customers would have seen a material rate reduction in**
4 **fiscal 2020, all else being equal” (i.e., Recommendation 2). What is your**
5 **response?**

6 A3. BC Hydro has put forward a reasonable proposal to recover its forecast
7 revenue requirements in the Test Period and has compared that proposal
8 against a number of different scenarios.⁷

9 Contrary to InterGroup’s statements in section 4.2 of their evidence, there has
10 been no direction of Deferral Account Rate Rider (**DARR**) funds into a
11 government-directed Return on Equity. Rather, BC Hydro is proposing that
12 the DARR be reduced to 0 per cent in both fiscal 2020 and fiscal 2021 and
13 that the net credit balance in the Cost of Energy Variance Accounts be
14 returned to customers over the Test Period. This means that no DARR funds
15 are being collected in fiscal 2020 and fiscal 2021.

16 The proposed net bill increase of 1.76 per cent in fiscal 2020 and the
17 proposed net bill decrease of 0.99 per cent in fiscal 2021 reflect BC Hydro’s
18 proposed general rate changes as well as the reduction of the DARR to
19 0 per cent. In other words, if the DARR had remained at 5 per cent and the
20 revenue collected was recorded in the Cost of Energy Variance Accounts, this
21 would have offset the required general rate changes and the resulting net bill
22 changes would have been the same. This is shown in [Table 1](#) below.

⁷ Refer to BC Hydro’s response to BCUC IR 3.296.3.

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Table 1 Revenue Requirement (Proposed vs. DARR at 5 per cent)

Table 1

(\$ million)	App. A Reference	Proposed		If DARR remained at 5%	
		Fiscal 2020	Fiscal 2021	Fiscal 2020	Fiscal 2021
1 Total Revenue Requirement		5,223.9	5,198.4	5,223.9	5,198.4
2 DARR Revenue	1.0 L22	-	-	248.8	247.5
3 Rate Revenue Requirement	1.0 L23	5,223.9	5,198.4	4,975.2	4,950.8
4 Total Revenue Collected	L2 + L3	5,223.9	5,198.4	5,223.9	5,198.4
5 General Rate Increase ⁴	1.0 L30	6.85%	(0.99%)	1.76%	(0.99%)
6 Deferral Account Rate Rider (DARR)	1.0 L31	-	-	5.00%	5.00%
7 Net Bill Increase	1.0 L32	1.76%	(0.99%)	1.76%	(0.99%)

^[4] Offsetting the requested general rate increase of 6.85 per cent with the requested reduction of the DARR from 5 per cent to 0 per cent reduces the net bill increase by more than 5 per cent because the DARR is applied after general rate increases. The following equation demonstrates how this works:

Start: Bill with 5 per cent DARR: \$105.00.
Adjust: DARR from 5 per cent to 0 per cent: \$100.00.
Adjust: General Rate Increase of 6.85 per cent: \$106.85.
 $\$106.85/\$105.00 = 1.0176$.

3 InterGroup views BC Hydro’s rate proposals for the Test Period to be an
4 “unfortunate outcome” for ratepayers and seems to prefer the structure of the
5 previous 10 Year Rates Plan. BC Hydro’s proposals in the Test Period,
6 following the outcomes of Phase 1 of the Comprehensive Review (including
7 the write-off of the Rate Smoothing Regulatory Account), have resulted in
8 proposed and forecast bill impacts that are significantly lower than the
9 2.6 per cent annual bill impacts proposed under the previous 10 Year Rates
10 Plan for the fiscal 2020 to fiscal 2024 period.

1 **Q4. InterGroup recommends that the BCUC “direct BC Hydro to simplify the**
2 **regulatory and deferral accounts as a long-term priority, to help ensure**
3 **BC Hydro’s costs are fully regulated, and are transparent to the**
4 **regulator and impacted parties” (Recommendation 7). What is your**
5 **response?**

6 A4. InterGroup does not explain precisely what it is seeking beyond an order to
7 “simplify the regulatory and deferral accounts as a long-term priority ...”. In
8 response to information requests, AMPC suggests that the scope of
9 BC Hydro’s regulatory accounts should be narrowed but does not identify any
10 specific accounts where a revision in scope may be warranted.

11 BC Hydro’s approach to Regulatory Accounts is transparent. The information
12 provided in the Application, and in response to information requests⁸, is
13 consistent with the information requirements established by the BCUC. The
14 BCUC’s Deferral Account Checklist⁹ states:

15 “The purpose of this Regulatory Account Filing Checklist is to
16 assist regulated entities in the preparation of an application
17 requesting deferral or regulatory account treatment (both
18 referred to as regulatory account treatment for the purpose of
19 this checklist) in order to facilitate an efficient review of these
20 applications by the British Columbia Utilities Commission
21 (Commission).

22 The Regulatory Account Filing Checklist is intended to provide
23 guidance regarding the information a regulated entity is
24 expected to provide when applying for regulatory account
25 treatment. Applications for regulatory account treatment filed
26 either as a standalone application or as part of a larger
27 application should be prepared in accordance with this checklist.

⁸ For examples refer to BC Hydro’s responses to BCUC IRs 3.294.3, 3.300.5, 3.301.1, 3.301.5, 3.301.5.1 and 3.301.6.2.

⁹ For further information refer to: https://www.bcuc.com/Documents/Guidelines/2017/05-03-2017_RegulatoryAccountFilingChecklist.pdf.

1 This checklist is applicable to regulated entities that are
2 requesting approval to either establish a new regulatory account
3 or to modify or change the scope of a previously approved
4 regulatory account.”

5 Further, the Application includes information on the history of each regulatory
6 account¹⁰ as well as the costs and recoveries associated with each account
7 so that the BCUC and interveners can identify the amounts included in the
8 revenue requirements and rates.¹¹ BC Hydro also provides eight years of
9 actual and forecast balances for each account.¹²

10 BC Hydro’s accounts are all established and maintained in accordance with
11 accounting standards and BCUC Orders. Determinations with regards to
12 regulatory and deferral accounts should be made on an account by account
13 basis, with reference to the considerations identified in the BCUC’s Deferral
14 Account Checklist.

15 BC Hydro is proposing to close four regulatory accounts in the Test Period
16 and has identified an additional four accounts that may be able to be closed
17 by fiscal 2024.¹³ BC Hydro will propose to close accounts when the balances
18 are recovered and the accounts are no longer required.

19 BC Hydro acknowledges that regulatory accounts and regulatory accounting
20 are not simple. BC Hydro believes that its approach of providing extensive
21 information in this regard helps to enhance the understanding of all parties.

¹⁰ Refer to Chapter 7, sections 7.7 and 7.8 of the Application.

¹¹ Refer to Schedule 2.1 and Schedule 2.2 of Appendix A of Exhibit B-19.

¹² Refer to Table 7-2 of Chapter 7 of the Application and to Table D-2 of Appendix D of Exhibit B-19.

¹³ Refer to Table 7-9 of Chapter 7 of the Application and BC Hydro’s response to BCUC IR 1.40.3.1.

1 **Q5. In response to information requests, InterGroup provided information**
2 **about the deferral accounts used by some other utilities.¹⁴ Have you had**
3 **an opportunity to verify InterGroup’s discussion?**

4 A5. BC Hydro is not able complete a comprehensive assessment of this
5 information, in the time provided for this rebuttal evidence. However, we
6 would like to make the BCUC aware of the following two points:

7 First, mechanisms to defer load variances are common amongst utilities. A
8 November 12, 2019 report from S&P Global Market Intelligence on
9 Adjustment Clauses states:

10 “Over the ensuing years, the use of adjustment clauses has
11 expanded greatly. Adjustment clauses are generally reserved
12 for expenses that are outside the control of the utility or are
13 required by law or rule. Some jurisdictions have approved the
14 use of adjustment clauses for recovery of environmental
15 compliance, energy efficiency and conservation program
16 expenses, transmission charges allocated to the utility by the
17 Federal Energy Regulatory Commission, and/or expenses
18 related to meeting renewable resource requirements. Such
19 mechanisms have also been approved to pass through to
20 customers all or a portion of the margins that the company
21 receives from selling excess power or pipeline capacity in the
22 open market through off-system sales.

23 Another type of adjustment clause, a decoupling mechanism,
24 enables utilities to offset the effect on revenues of fluctuations in
25 sales caused by customer participation in energy efficiency
26 programs, deviations from “normal” temperature patterns, or
27 economic conditions. [Regulatory Research Associates (RRA)]
28 considers a decoupling mechanism that adjusts for all three of
29 these factors to be a “full” decoupling mechanism and
30 designates those that address only one or two of these factors
31 as “partial” decoupling mechanisms. RRA also assigns a partial
32 decoupling tag to those mechanisms that include rate caps or
33 other limitations.

¹⁴ Refer to AMPC’s responses to CEC IRs 5.1 and 5.2.

1 More recently and with greater frequency, commissions have
2 approved mechanisms that permit the costs associated with the
3 construction of new generation capacity or delivery
4 infrastructure to be reflected in rates, effectively including these
5 items in rate base without a full rate case. In some instances,
6 these mechanisms may even provide the utilities a cash return
7 on construction work in progress. As shown in the top image on
8 the next page, these types of mechanisms are more common in
9 the Eastern U.S. and less so in the West.

10 As shown in the graphic on the next page, certain types of
11 adjustment clauses are more prevalent than others. For
12 example, those that address electric fuel and gas commodity
13 charges are in place in all jurisdictions. Also, about two-thirds of
14 all utilities have riders in place to recover costs related to energy
15 efficiency programs, and roughly half of the utilities utilize some
16 type of decoupling mechanism.”

17 BC Hydro has provided the full report from S&P Global Market Intelligence as
18 Appendix B. This appendix is being filed as a confidential attachment
19 because it was obtained from a subscription service; however, it is available
20 to anyone who pays the required subscription fee. It includes a table showing
21 a large sample of utilities and whether those utilities have full or partial
22 decoupling mechanisms.

23 In addition, by Order No. G-110-12, the BCUC approved a revenue variance
24 account for Fortis BC Inc., to capture any variances between forecast and
25 actual sales revenue. By Order No. G-139-14, the BCUC discontinued this
26 specific account but maintained the same treatment by ordering that revenue
27 variances be deferred through the flow-through mechanism as part of
28 FortisBC Inc.’s 2014-2019 performance-based ratemaking plan. In its
29 Decision to approve the revenue variance account, the BCUC stated:

30 “The Commission Panel notes that these accounts for the most
31 part represent variances in current period expenses which are
32 proposed to be trued up in the short-term. In the Panel’s view,
33 the creation of these deferral accounts represents a reasonable

1 attempt to manage the uncertainty and unpredictability
2 associated with accounts which are largely uncontrollable in
3 nature.”¹⁵

4 Second, in response to AMPC IR 1.6.5, BC Hydro did provide information on
5 the number of regulatory accounts at a sample of other utilities. That sample
6 included Hydro One and Ontario Power Generation, which have 20 and
7 23 accounts, respectively. These utilities were not included in InterGroup’s
8 analysis. In the Application, BC Hydro is proposing to close four regulatory
9 accounts which would bring the total number of accounts to 25 and has
10 identified four additional accounts that may be closed by fiscal 2024.

11 Ultimately, BC Hydro believes it is important to look at the reason for each
12 regulatory account, with regard to the BCUC’s guidelines, rather than just
13 tallying the numbers.

14 **Q6. InterGroup recommends that “[c]oncerns tied solely to the magnitude of**
15 **regulatory account balances should be viewed with caution”**
16 **(Recommendation 8). What is your response?**

17 **A6.** BC Hydro agrees with this recommendation. The amortization period for each
18 regulatory account should reflect the nature of the costs in the account. Once
19 an appropriate amortization period for an account is established, adjustments
20 should only be made in response to changes in the nature of the costs
21 recorded in the account.

22 For example, a significant portion of the net credit balance in the Cost of
23 Energy Variance Accounts is due to a one-time accounting adjustment
24 stemming from a change in applicable accounting rules which resulted in a
25 retroactive decrease in unearned revenues.¹⁶ The effect of this is that had the

¹⁵ Refer to BCUC Order No. G-110-12, page 115 and BCUC Order No. G-139-14, page 228.

¹⁶ For further information refer to BC Hydro’s response to BCUC IR 1.148.5.

1 change in accounting rules been in place in prior years, ratepayers in those
2 years would have paid less. Accordingly, BC Hydro is proposing to refund the
3 net credit balance over the Test Period, which allows ratepayers to realize the
4 benefit immediately.

5 BC Hydro agrees with InterGroup that adjustments to the amortization period
6 of a regulatory account solely in response to concerns regarding the specific
7 account balance or the total balance in all regulatory accounts could create
8 intergenerational inequity.

9 **Q7. InterGroup recommends that “BC Hydro should update its Test Year**
10 **forecasts to include F2019 actuals in its Powerex Net Income forecast**
11 **methodology and adjust rates accordingly” (Recommendation 13). What**
12 **is your response?**

13 A7. Forecast Trade Income is based on a five-year average and ratepayers
14 receive the benefit of actual Trade Income through the use of the Trade
15 Income Deferral Account. BC Hydro continues to believe that the five-year
16 average approach is appropriate and expects to include fiscal 2019 actual
17 Trade Income in the five-year average calculation for forecasting Trade
18 Income in its next Revenue Requirements Application.

19 BC Hydro limited the scope of the Evidentiary Update to targeted adjustments
20 primarily related to fiscal 2019 actuals and the new Cost of Energy forecast.
21 In BC Hydro’s view, considering the historical range of actual Trade Income,
22 the current Trade Income forecast of \$120.6 million, based on fiscal 2014 to
23 fiscal 2018 actuals, continued to be a reasonable estimate at the time the
24 Evidentiary Update was prepared. In contrast, BC Hydro updated the Cost of
25 Energy forecast in the Evidentiary Update because changing conditions
26 meant that the original forecast was no longer reasonable.

1 Ratepayers are receiving the benefit of actual fiscal 2019 Trade Income
2 because BC Hydro updated the forecast amortization of its regulatory
3 accounts over the Test Period to account for actual fiscal 2019 closing
4 balances. This means that ratepayers will receive the benefit of the actual
5 fiscal 2019 Trade Income through the refund of the net balance of the Cost of
6 Energy Variance Accounts over the Test Period.

7 **Q8. InterGroup recommends that the finance charge forecasts should be**
8 **updated for relevant known conditions and values**
9 **(Recommendations 14, 15, 16). What is your response?**

10 A8. The Evidentiary Update used the most recent interest rates forecast available
11 to BC Hydro from the Government of B.C., at the time the forecast was
12 prepared. This forecast was as of January 4, 2019. In BC Hydro's view, the
13 interest rates forecast used for the Evidentiary Update is reasonable.
14 Continuing to update finance charge forecasts is impractical given that
15 markets change on a daily basis. Through the use of regulatory accounts,
16 ratepayers will ultimately pay the actual costs over time.

17 **Q9. InterGroup recommends that “the BCUC should strive to encourage**
18 **consistency in treatment between the experienced gain for MSP**
19 **premiums and the pension plan discount rate, in terms of known and**
20 **projected information at a given point in time.” It indicates that the**
21 **“preferred outcome” is that the discount rate used to calculate pension**
22 **costs should not be updated or alternatively, that the gain related to**
23 **MSP premiums be included in the Test Period (Recommendation 17).**
24 **What is your response?**

25 A9. BC Hydro's treatment of both the pension plan discount rate and the gain
26 from MSP premiums was consistent with accounting rules.

1 BC Hydro's treatment of the amortization of the Non-Current Pension Costs
2 Regulatory Account is in accordance with BCUC Order No. G-47-18.

3 InterGroup's recommendation would contravene BCUC Orders and would be
4 inconsistent with accounting rules.

5 In accordance with accounting rules, the gain related to the elimination of
6 MSP premiums was not able to be recognized until the elimination of MSP
7 premiums became law, which occurred on May 16, 2019. As a result, the gain
8 was recognized in the first quarter of fiscal 2020 and included in the
9 Non-Current Pension Costs Regulatory Account. BCUC Order No. G-47-18
10 requires that transfers to the Non-Current Pension Costs Regulatory Account
11 commence amortization starting in the next test period.

12 In its Decision on the Previous Application, the BCUC directed BC Hydro to
13 use the discount rate in effect at the time the forecast is prepared to
14 determine post-employment benefit costs and liabilities. The discount rates
15 impact BC Hydro's forecast for both non-current pension costs and current
16 service pension costs.

17 For non-current service costs, the Application used the September 30, 2018
18 discount rate to forecast actuarial gains/losses in fiscal 2019, which was the
19 discount rate in effect at the time the Application was prepared. In the
20 Evidentiary Update, the actual non-current pension costs for fiscal 2019 were
21 known and therefore, BC Hydro updated its Application for these results.

22 For current service costs, the Application also used the September 30, 2018
23 discount rate to forecast fiscal 2020 and fiscal 2021 current service pension
24 costs, which was the discount rate in effect at the time the Application was
25 prepared. In the Evidentiary Update, BC Hydro updated the discount rate to
26 the March 31, 2019 discount rate because, in accordance with accounting
27 rules, current service costs for fiscal 2020 are determined based on the

1 discount rate at the start of the fiscal year. To be consistent, BC Hydro also
2 used the March 31, 2019 discount rate to forecast fiscal 2021 current service
3 costs in the Evidentiary Update.

4 **Q10. InterGroup states that there is “significant basis for concern that**
5 **BC Hydro’s depreciation rates do not reflect reliable estimates of asset**
6 **life” and that the BCUC should direct BC Hydro to complete a full**
7 **depreciation study prior to the next Revenue Requirements Application.**
8 **What is your response?**

9 A10. BC Hydro has no reason to believe its depreciation rates are unreliable.
10 BC Hydro has received unqualified audit opinions on its financial statements,
11 demonstrating that BC Hydro’s third party financial statement auditors
12 consider depreciation expense to be fairly stated in all material respects.¹⁷

13 BC Hydro performed a review of asset useful lives in fiscal 2010. The review
14 indicated that the aggregate impact of the potential life changes on
15 depreciation expense was less than \$1 million.¹⁸

16 BC Hydro complies with accounting rules regarding useful life review by
17 considering whether there have been any changes in the factors that affect
18 the useful lives of asset classes that are expected to have a material impact
19 on BC Hydro’s depreciation expense. Management annually considers
20 whether there are any impaired assets, assets that are no longer being used
21 or significant write-offs of assets in-service that have been recorded.¹⁹

¹⁷ BC Hydro’s auditor has issued their opinion stating “financial statements present fairly, in all material respects, the consolidated financial position of the Entity as at March 31, 2019, March 31, 2018 and April 1, 2017 and its consolidated financial performance and its consolidated cash flows for the years ended March 31, 2019 and March 31, 2018 in accordance with International Financial Reporting Standards (IFRS)”.

¹⁸ Refer to BC Hydro’s response to AMPC IR 2.41.2.

¹⁹ Refer to BC Hydro’s response to AMPC IR 2.41.9.

1 In addition, InterGroup provides a schedule of asset classes that may warrant
2 life extensions which identifies BC Hydro's useful lives and the useful life
3 ranges of peers.²⁰ BC Hydro's asset lives are within the range shown for the
4 peer utilities for nine of the 10 identified asset classes.

5 BC Hydro currently has no indication that asset life expectations are incorrect
6 in a way that would have a material impact on depreciation expense.

7 BC Hydro believes that the cost and effort of performing the study would
8 outweigh the benefits.

9 Notwithstanding the above, if the BCUC were to direct BC Hydro to conduct a
10 depreciation study prior to the next Revenue Requirements Application, as
11 suggested by InterGroup, BC Hydro expects that it would not have sufficient
12 time to complete the study in time to inform its next application. The previous
13 study took approximately one year to complete from the completion of the
14 Terms of Reference to the final report.

15 **Q11. Have you identified any specific factual errors in InterGroup's evidence**
16 **that you wish to correct?**

17 A11. Yes. We have identified the following errors in InterGroup's evidence:

- 18 • On page A-9, Appendix A, InterGroup indicates that "BC Hydro expects
19 to increase the DARR rate in subsequent test periods, starting in F2022."
20 and references Exhibit B-5, BCUC IR 1.142.2.1.

21 In BC Hydro's response to BCUC IR 1.142.2.1, BC Hydro indicates that
22 "BC Hydro expects to propose to return to the DARR table mechanism
23 approved by the BCUC in its Decision on the Fiscal 2009 to Fiscal 2010
24 Revenue Requirements Application in the subsequent test period
25 starting in fiscal 2022" but BC Hydro does not indicate that it expects to

²⁰ Refer to footnote 127 of page 54 of AMPC's Evidence.

1 increase the DARR rate. The DARR table mechanism approved by the
2 BCUC could result in both increases and decreases to the DARR rate in
3 future years;

- 4 • In Table 5-9: Pension Cost Impact on Test Years – Original Plan
5 compared to Evidentiary Update (\$ millions), the ‘Update’ column in the
6 table has incorrect dollar amounts for gross current service pension
7 costs in fiscal 2020 and fiscal 2021. The correct amounts are
8 \$130.0 million in fiscal 2020 and \$132.5 million in fiscal 2021,
9 respectively, instead of the amounts of \$119.4 million and \$122.7 million,
10 stated in the table;
- 11 • In Table 5-11: Review of Some BC Hydro Depreciation Account Average
12 Service Lives, the ‘Retirement Experience’ column for the Dam
13 Embankment asset class indicates “75 years retirement experience with
14 99.75% surviving to year 75 and minimal actual retirements seen
15 throughout the history band.” The 99.75 per cent figure is incorrect. The
16 correct figure is 89.31 per cent which means that over 10 per cent of
17 Dam Embankment assets are being retired before 75 years;
- 18 • On page 46, InterGroup indicates that “In previous hearings, it is noted
19 that BC Hydro does not appear to have updated its pension discount rate
20 in its Evidentiary Update even though it had requested an updated
21 overall rate for March 31, 2016 and the Evidentiary Update was filed
22 months later on August 17, 2016.”

23 BC Hydro filed its Fiscal 2017 to Fiscal 2019 Revenue Requirements
24 Application on July 28, 2016. As this application was filed after
25 March 31, 2016, it already included updated discount rates as at
26 March 31, 2016. Therefore, BC Hydro did not need to update pension

1 discount rates in the Evidentiary Update that was filed on
2 August 17, 2016.

3 In contrast, the Fiscal 2020 to Fiscal 2021 Revenue Requirements
4 Application was filed in February 2019, when March 31, 2019 discount
5 rates were not available. Therefore, when BC Hydro filed its Evidentiary
6 Update on August 26, 2019, pension discount rates were updated based
7 on the March 31, 2019 discount rates;

- 8 • On page 40, InterGroup estimates “By end of fiscal 2021 the hedged
9 portion of the long-term debt forecast to be about 31%”. InterGroup’s
10 calculation of 31 per cent is incorrect as it is based on the total notional
11 value of hedges that have been unwound by the end of fiscal 2021
12 divided by BC Hydro’s forecast total long-term debt outstanding at the
13 end of fiscal 2021. InterGroup’s calculation considers that all issued
14 long-term debt is unhedged debt. As BC Hydro issues its long-term debt
15 at fixed rates, it is not exposed to volatility in market interest rates on
16 long-term debt issuances once issued and while they remain
17 outstanding. BC Hydro has hedged approximately 71 per cent of its total
18 forecast borrowing requirements for fiscal 2020 and fiscal 2021; and
- 19 • On page 42, InterGroup indicates that “BC Hydro’s average long-term
20 forecast debt rate is 3.46% for F2020 and 3.76% for F2021. This amount
21 includes the hedged long-term debt.” The second sentence is incorrect.
22 The rates quoted by InterGroup are 10-year forecast rates from the
23 Government of B.C., which BC Hydro uses to forecast interest on
24 10-year future unhedged debt issuances. These rates do not reflect
25 hedged long-term debt. Market forward rates are used to forecast
26 interest on the hedged debt.

**BC Hydro Fiscal 2020 to Fiscal 2021
Revenue Requirements Application**

**Rebuttal Evidence of
British Columbia Hydro and Power Authority**

Appendix A

**BC Hydro's Electricity Rate Comparison
Annual Report No. 12**



Ken Peterson
Board Chair
Phone: 604-623-4046
Fax: 604-623-4407
bhydroregulatorygroup@bchydro.com

Via email: MEM.Minister@gov.bc.ca

December 9, 2019

Hon. Michelle Mungall
Minister of Energy and Mines and
Petroleum Resources
PO Box 9060 Stn Prov Govt
Victoria BC V8W 9E3

Dear Minister Mungall:

**RE: British Columbia Hydro and Power Authority (BC Hydro)
Electricity Rate Comparison Annual Report No. 12**

BC Hydro writes to file its Electricity Rate Comparison Annual Report (**Report**) which provides a comparison of BC Hydro's monthly bills and average prices for residential, commercial and industrial customers with other North American utilities as of April 1, 2019 (**Attachment A**). The comparison reflects BC Hydro's 1.76 per cent net bill increase that was effective on April 1, 2019. The Report is prepared in response to *Clean Energy Act* section 8(4), which states that:

"The authority must provide to the minister, in accordance with the regulations, an annual report comparing the electricity rates charged by the authority with electricity rates charged by public utilities in other jurisdictions in North America, including an assessment of the extent to which the authority's electricity rates continue to be competitive with those other rates."

This Report adheres to the Province of British Columbia's Rate Comparison Regulation (Ministerial Order No. M167) (**Attachment B**). The Rate Comparison Regulation requires that the Report provide a comparison of BC Hydro's monthly electricity bills with at least one public utility in each of at least 15 other North American jurisdictions, including all of the following: the provinces of Alberta, Quebec, Ontario and Manitoba; and the states of Washington, Oregon and California. The comparison uses the previous year's applicable rates for residential, commercial and industrial customers in Canadian funds. In addition, it provides the previous five years of applicable rates for BC Hydro.

The Report consists of information taken from the Hydro-Quebec rate survey report titled "*Comparison of Electricity Prices in Major North American Cities*". The Hydro-Quebec report is prepared each year. Monthly bills and average prices are calculated and submitted to Hydro-Quebec by the participating utilities, including



December 9, 2019
Hon. Michelle Mungall
British Columbia Hydro and Power Authority (BC Hydro)
Electricity Rate Comparison Annual Report No. 12

Page 2 of 2

BC Hydro, using the rates that are in place as of April 1 of that current year. Accordingly, some of the rates used may be interim rates that are approved and in effect at that time.

The 2019 Report indicates that BC Hydro's monthly bills and average prices for all power categories are in the first (i.e., lowest rate) quartile of the public utilities surveyed. On average, BC Hydro's residential rates, small power rates (defined as less than 100 kilowatts (**kW**)) and medium power rates (defined as 100 kW to 5,000 kW) are third lowest. BC Hydro's large power rates (defined as greater than 5,000 kW) are fourth lowest. Applicable BC Hydro rates for each category are listed in Table 11 of Attachment A.

For further information, please contact Fred James at 604-623-4317 or by email at bchydroregulatorygroup@bchydro.com.

Yours sincerely,

Ken Peterson
Board Chair

ls/rh

Enclosure

Copy to: **British Columbia Utilities Commission** **Ministry of Energy and Mines**
Attention: Mr. Patrick Wruck Deputy Minister's Office
Commission Secretary Attention: Dave Nikolejsin
Commission.secretary@bcuc.com Deputy Minister
Dave.Nikolejsin@gov.bc.ca

Ministry of Energy and Mines
Electricity & Alternative Energy Division
Attention: Les MacLaren
Assistant Deputy Minister
Les.MacLaren@gov.bc.ca



BC Hydro Electricity Rate Comparison Annual Report

Report No. 12

Attachment A

Rates as at April 1, 2019

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Monthly Bills and Average Prices as at April 1, 2019.....	1
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Monthly Bills and Average Prices as at April 1, 2019

This is the twelfth Electricity Rate Comparison Annual Report (**Report**) prepared by BC Hydro in response to the *Clean Energy Act* section 8(4) and adheres to the Province of British Columbia's Rate Comparison Regulation, issued by Ministerial Order No. M167¹. The Report provides a comparison of BC Hydro's monthly bills and average prices for residential, commercial and industrial customers with other North American utilities, including those in Alberta, Quebec, Ontario, Manitoba, Washington, Oregon and California in Canadian funds.²

Each year BC Hydro participates in the Hydro-Quebec rate comparison survey, submitting bill calculations based on electricity prices that are in place as of April 1 of the current year, and which may reflect approved interim rate increases.

Hydro-Quebec compiles the information and provides the monthly bills and average prices for 12 Canadian utilities and 10 American utilities in an annual report. The Report provides survey information taken from the Hydro-Quebec report entitled *Comparison of Electricity Prices in Major North American Cities*.³

The Hydro-Quebec report provides the monthly bills, excluding taxes and non-utility levies, calculated for specific consumption points for four different customer segments: residential, small power, medium power and large power. The average price is also calculated, for each customer segment and specific consumption point, by dividing the monthly bill by the amount of monthly energy consumption. For example, if an electric bill for 1,000 kWh was calculated to be a monthly amount of \$50, the average price would be \$50 divided by 1,000 kWh, or 5 cents/kWh.

¹ The first Electricity Rate Comparison Annual Report was issued on June 10, 2009 in response to Ministerial Order No. M114, which was subsequently replaced by Ministerial Order No. M167.

² Monthly bills and average prices for American utilities have been converted to Canadian dollars using the exchange rate as at 12 p.m. Eastern on April 1, 2019 of \$0.7498 (C\$1 = US\$0.7498). The Canadian dollar had depreciated by 3.21 per cent relative to the U.S. dollar since April 1, 2018.

³ [Hydro Quebec Comparison of Electricity Prices in Major North American Cities Report](#).

The monthly bills for customers are presented in [Table 1](#), [Table 2](#), [Table 3](#) and [Table 4](#). The average prices for customers are presented in [Table 5](#), [Table 6](#), [Table 7](#) and [Table 8](#). BC Hydro's monthly bills and average prices over the past five years are summarized in [Table 9](#) and [Table 10](#).

The Hydro-Quebec residential segment includes calculations for BC Hydro's residential customers. The Hydro-Quebec small power segment includes calculations for BC Hydro's general service under 100 kW customers, while the medium power segment includes calculations for BC Hydro's general service 100 kW to 5,000 kW customers. Lastly, the Hydro-Quebec large power segment includes calculations for BC Hydro's general service and transmission service customers who are 5,000 kW and over. [Table 11](#) shows the specific BC Hydro rate schedules that have been included in each Hydro Quebec segment. [Table 12](#) summarizes BC Hydro's relative rankings in each rate class during the last five years of participation in the survey.

Based on the data from the Hydro-Quebec survey, BC Hydro's monthly bills and average prices for the residential, small, medium and large power categories are in the first (i.e., lowest rate) quartile of the public utilities surveyed. These low rates provide a competitive advantage to these customer segments in BC Hydro's service area. The rankings of the top five participating utilities, including BC Hydro, with the lowest monthly bills and average prices are noted in Tables 1 to 8. Of the 22 utilities providing data, BC Hydro's monthly bills and average price rankings against the other utilities are as follows:

Rate Class & Usage	Ranking at April 1, 2019
Residential	
Residential - 625 kWh	3
Residential - 750 kWh	3
Residential - 1,000 kWh	3
Residential - 2,000 kWh	7
Residential - 3,000 kWh	8
Small Power	
Small Power - 750 kWh/6 kW	6
Small Power - 2,000 kWh/14 kW	5
Small Power - 10,000 kWh/40 kW	5
Small Power - 14,000 kWh/100 kW	3
Small Power - 25,000 kWh/100 kW	4
Medium Power	
Medium Power - 100,000 kWh/500 kW	4
Medium Power - 200,000 kWh/500 kW	4
Medium Power - 200,000 kWh/1,000 kW	4
Medium Power - 400,000 kWh/1,000 kW	4
Medium Power - 1,170,000 kWh/2,500 kW	3
Large Power	
Large Power - 2,340 MWh/5,000 kW/25 kV	3
Large Power - 3,060 MWh/5,000 kW/25 kV	3
Large Power - 5,760 MWh/10,000 kW/120 kV	3
Large Power - 17,520 MWh/30,000 kW/120 kV	4
Large Power - 23,400 MWh/50,000 kW/120 kV	4
Large Power - 30,600 MWh/50,000 kW /120 kV	4

Table 1 Residential Monthly Bills

Hydro-Quebec Electricity Prices Comparison Report – Residential Monthly Bills as of April 1, 2019 CDN \$/Month						
Utility	City	625 kWh	750 kWh	1,000 kWh	2,000 kWh	3,000 kWh
Hydro-Quebec	Montreal, QC	(1st) 50	(1st) 58	(1st) 73	(1st) 160	(1st) 254
Manitoba Hydro	Winnipeg, MB	(2nd) 62	(2nd) 72	(2nd) 94	(2nd) 179	(2nd) 264
BC Hydro	Vancouver, BC	(3rd) 65	(3rd) 81	(3rd) 116	(7th) 258	(8th) 400
Hydro Ottawa	Ottawa, ON	(4th) 84	(4th) 96	(4th) 120	(3rd) 218	(3rd) 315
Newfoundland Power	St. John's, NL	(5th) 86	(5th) 100	(5th) 128	(5th) 240	352
NB Power	Moncton, NB	90	104	131	(4th) 240	(5th) 349
Florida Power and Light	Miami, FL	86	101	132	280	427
Toronto Hydro	Toronto, ON	101	113	139	241	(4th) 343
Pacific Power and Light	Portland, OR	91	107	138	303	469
EPCOR Energy	Edmonton, AB	101	116	147	269	391
Enmax	Calgary, AB	107	124	157	291	424
Nashville Electric Service	Nashville, TN	110	127	159	290	425
Seattle City Light	Seattle, WA	96	118	162	339	516
SaskPower	Regina, SK	112	130	165	307	450
Maritime Electric	Charlottetown, PE	114	132	168	312	426
Nova Scotia Power	Halifax, NS	108	128	167	323	479
CenterPoint Energy	Houston, TX	123	143	171	335	498
Commonwealth Edison	Chicago, IL	125	145	185	346	507
DTE Electric	Detroit, MI	124	149	199	396	594
Consolidated Edison	New York, NY	199	234	306	590	875
NSTAR Electric & Gas	Boston, MA	212	253	334	658	983
Pacific Gas and Electric	San Francisco, CA	174	220	311	851	1,491

Note: Bill calculations exclude taxes and levies. The top five participating utilities with the lowest monthly bills are in the first quartile and ranked in the table above, from lowest to highest. The sort order indicates the utility's overall ranking in the power category.

Table 2 Small Power Monthly Bills

Hydro-Quebec Electricity Prices Comparison Report – Small Power Monthly Bills as of April 1, 2019 CDN \$/Month						
Utility	City	6 kW 750 kWh 17% load factor	14 kW 2,000 kWh 20% load factor	40 kW 10,000 kWh 35% load factor	100 kW 14,000 kWh 19% load factor	100 kW 25,000 kWh 35% load factor
Manitoba Hydro	Winnipeg, MB	(2nd) 88	(1st) 199	(1st) 911	(1st) 1,831	(1st) 2,404
Hydro-Quebec	Montreal, QC	(1st) 87	(2nd) 210	(2nd) 1,002	(2nd) 1,834	(2nd) 2,716
BC Hydro	Vancouver, BC	(6th) 105	(5th) 262	(5th) 1,193	(3rd) 1,905	(4th) 2,970
Newfoundland Power	St. John's, NL	105	275	(4th) 1,179	(5th) 2,054	(3rd) 2,941
Seattle City Light	Seattle, WA	(4th) 100	268	1,338	(4th) 1,943	3,066
CenterPoint Energy	Houston, TX	(3rd) 96	332	1,234	2,175	(5th) 3,042
Florida Power and Light	Miami, FL	106	(4th) 260	1,301	2,467	3,199
Hydro Ottawa	Ottawa, ON	(5th) 104	(3rd) 247	(3rd) 1,161	2,526	4,033
NB Power	Moncton, NB	121	285	1,354	2,356	3,380
Pacific Power and Light	Portland, OR	128	301	1,365	2,304	3,352
DTE Electric	Detroit, MI	127	316	1,500	2,092	3,720
EPCOR Energy	Edmonton, AB	121	296	1,415	2,618	3,602
SaskPower	Regina, SK	134	305	1,398	2,688	3,650
Enmax	Calgary, AB	141	298	1,593	2,409	3,633
Nova Scotia Power	Halifax, NS	125	306	1,556	2,731	3,889
Toronto Hydro	Toronto, ON	132	292	1,314	2,817	4,351
Maritime Electric	Charlottetown, PE	157	378	1,754	3,021	4,290
Commonwealth Edison	Chicago, IL	195	428	1,651	2,765	4,065
Nashville Electric Service	Nashville, TN	188	405	1,621	3,769	4,577
Pacific Gas and Electric	San Francisco, CA	245	633	3,007	5,001	7,241
Consolidated Edison	New York, NY	242	814	2,728	5,377	6,721
NSTAR Electric & Gas	Boston, MA	246	632	3,304	6,218	8,684

Note: Bill calculations exclude taxes and levies. The top five participating utilities with the lowest monthly bills are in the first quartile and ranked in the table above, from lowest to highest. The sort order indicates the utility's overall ranking in the power category.

Table 3 Medium Power Monthly Bills

Hydro-Quebec Electricity Prices Comparison Report – Medium Power Monthly Bills as of April 1, 2019 CDN \$/Month						
Utility	City	500 kW 100,000 kWh 28% load factor	500 kW 200,000 kWh 56% load factor	1000 kW 200,000 kWh 28% load factor	1000 kW 400,000 kWh 56% load factor	2500 kW ¹ 1,170,000 kWh 65% load factor
Manitoba Hydro	Winnipeg, MB	(1st) 10,177	(1st) 14,285	(1st) 20,124	(1st) 28,340	(1st) 69,930
Hydro-Quebec	Montreal, QC	(3rd) 12,195	(3rd) 17,350	(3rd) 24,390	(2nd) 32,230	(2nd) 79,925
BC Hydro	Vancouver, BC	(4th) 12,238	(4th) 18,298	(4th) 24,468	(4th) 36,588	(3rd) 99,609
Newfoundland Power	St. John's, NL	(2nd) 11,995	(5th) 19,608	(2nd) 22,832	(5th) 37,910	(4th) 104,588
Commonwealth Edison	Chicago, IL	13,361	(2nd) 16,579	26,525	(3rd) 32,960	115,017
Pacific Power and Light	Portland, OR	14,307	21,876	27,379	41,914	(5th) 105,515
Seattle City Light	Seattle, WA	(5th) 12,777	22,980	(5th) 25,173	45,398	128,871
DTE Electric	Detroit, MI	14,818	22,514	29,615	44,587	105,626
Florida Power and Light	Miami, FL	15,223	21,251	30,340	42,397	113,486
CenterPoint Energy	Houston, TX	13,980	21,857	30,840	46,596	119,901
NB Power	Moncton, NB	14,558	23,868	29,113	47,733	135,155
SaskPower	Regina, SK	16,348	24,022	32,680	48,028	117,239
Enmax	Calgary, AB	16,374	27,149	32,041	53,592	144,590
Nova Scotia Power	Halifax, NS	17,261	25,994	34,521	51,987	147,640
Hydro Ottawa	Ottawa, ON	16,440	28,146	32,679	56,091	161,918
Nashville Electric Service	Nashville, TN	20,133	26,911	40,001	53,557	148,509
Maritime Electric	Charlottetown, PE	18,317	29,857	36,572	59,652	168,655
Toronto Hydro	Toronto, ON	18,603	30,326	36,770	59,982	165,088
EPCOR Energy	Edmonton, AB	20,747	32,561	39,052	62,680	173,123
Consolidated Edison	New York, NY	30,287	42,503	60,508	84,941	177,642
Pacific Gas and Electric	San Francisco, CA	36,086	50,611	69,747	97,101	199,322
NSTAR Electric & Gas	Boston, MA	35,044	55,155	69,874	110,096	306,737

Note: Bill calculations exclude taxes and levies. The top five participating utilities with the lowest monthly bills are in the first quartile and ranked in the table above, from lowest to highest. The sort order indicates the utility's overall ranking in the power category.

Table 4 Large Power Monthly Bills

Hydro-Quebec Electricity Prices Comparison Report – Large Power									
Monthly Bills as of April 1, 2019									
CDN \$000/Month									
Utility ¹	City	5,000 kW 2,340,000 kWh 25 kV 65% load factor	5,000 kW 3,060,000 kWh 25 kV 85% load factor	10,000 kW 5,760,000 kWh 120 kV 80% load factor	30,000 kW 17,520,000 kWh 120 kV	50,000 kW 23,400,000 kWh 120 kV	50,000 kW 30,600,000 kWh 120 kV		
Manitoba Hydro	Winnipeg, MB	(2nd) 137.2	(2nd) 165.0	(1st) 269.2	(1st) 815.7	(1st) 1,159.9	(1st) 1,407.8		
Hydro-Quebec	Montreal, QC	(1st) 135.5	(1st) 159.1	(2nd) 289.4	(2nd) 876.0	(2nd) 1,269.7	(2nd) 1,505.9		
Newfoundland Power	St. John's, NL	(5th) 206.3	260.6	488.0	(3rd) 998.5	(3rd) 1,441.9	(3rd) 1,717.9		
BC Hydro	Vancouver, BC	(3rd) 199.2	(3rd) 242.2	(3rd) 385.2	(4th) 1,167.8	(4th) 1,650.7	(4th) 2,017.7		
Commonwealth Edison	Chicago, IL	229.1	268.6	(4th) 411.9	(5th) 1,232.7	(5th) 1,734.7	(5th) 2,130.3		
NB Power	Moncton, NB	(4th) 204.4	(5th) 242.8	444.4	1,345.8	1,938.5	2,316.5		
DTE Electric	Detroit, MI	210.7	(4th) 242.4	448.2	1,353.8	2,006.3	2,316.3		
Florida Power and Light	Miami, FL	226.7	267.7	(5th) 439.2	1,323.9	1,915.6	2,274.4		
SaskPower	Regina, SK	225.1	274.8	446.7	1,339.5	1,873.1	2,313.0		
Pacific Power and Light	Portland, OR	209.6	255.3	475.5	1,434.8	2,048.5	2,471.7		
Nashville Electric Service	Nashville, TN	293.5	343.2	440.2	1,294.0	1,950.9	2,393.5		
CenterPoint Energy	Houston, TX	237.1	293.9	529.0	1,601.4	2,214.5	2,776.9		
Maritime Electric	Charlottetown, PE	239.6	291.0	556.3	1,685.9	2,395.8	2,909.8		
Seattle City Light	Seattle, WA	257.9	330.3	583.3	1,771.7	2,409.1	3,081.8		
Nova Scotia Power	Halifax, NS	257.9	317.9	605.8	1,837.3	2,579.4	3,178.8		
EPCOR Energy	Edmonton, AB	315.3	391.6	631.0	1,902.8	2,667.5	3,283.2		
Enmax	Calgary, AB	286.8	366.3	691.9	2,100.6	2,860.5	3,655.0		
Hydro Ottawa	Ottawa, ON	331.6	353.9	681.5	2,021.5	3,179.3	3,402.4		
Toronto Hydro	Toronto, ON	341.3	364.5	709.0	2,125.6	3,357.2	3,583.7		
Consolidated Edison	New York, NY	355.1	419.2	806.1	2,439.3	3,549.2	4,190.1		
Pacific Gas and Electric	San Francisco, CA	395.2	478.6	912.9	2,761.2	3,928.7	4,762.4		
NSTAR Electric & Gas	Boston, MA	589.4	729.7	1,388.9	4,212.8	5,891.1	7,293.8		

1) Customer-owned transformer.

Note: Bill calculations exclude taxes and levies. The top five participating utilities with the lowest monthly bills are in the first quartile and ranked in the table above, from lowest to highest. The sort order indicates the utility's overall ranking in the power category.

Table 5 Residential Average Prices

Hydro-Quebec Electricity Prices Comparison Report – Residential Average Prices as of April 1, 2019 CDN ¢/kWh						
Utility	City	625 kWh	750 kWh	1,000 kWh	2,000 kWh	3,000 kWh
Hydro-Quebec	Montreal, QC	(1st) 8.03	(1st) 7.71	(1st) 7.30	(1st) 8.01	(1st) 8.47
Manitoba Hydro	Winnipeg, MB	(2nd) 9.87	(2nd) 9.65	(2nd) 9.37	(2nd) 8.95	(2nd) 8.81
BC Hydro	Vancouver, BC	(3rd) 10.47	(3rd) 10.77	(3rd) 11.62	(7th) 12.90	(8th) 13.32
Hydro Ottawa	Ottawa, ON	(4th) 13.43	(4th) 12.81	(4th) 12.04	(3rd) 10.88	(3rd) 10.50
Newfoundland Power	St. John’s, NL	(5th) 13.75	(5th) 13.33	(5th) 12.80	(5th) 12.01	11.75
NB Power	Moncton, NB	14.41	13.82	13.10	(4th) 12.00	(5th) 11.64
Florida Power and Light	Miami, FL	13.82	13.53	13.16	13.98	14.25
Toronto Hydro	Toronto, ON	16.12	15.13	13.89	12.04	(4th) 11.42
Pacific Power and Light	Portland, OR	14.59	14.22	13.76	15.16	15.63
EPCOR Energy	Edmonton, AB	16.18	15.51	14.68	13.44	13.02
Enmax	Calgary, AB	17.20	16.55	15.74	14.53	14.13
Nashville Electric Service	Nashville, TN	17.65	16.88	15.92	14.48	14.18
Seattle City Light	Seattle, WA	15.29	15.69	16.19	16.94	17.19
SaskPower	Regina, SK	17.87	17.27	16.51	15.37	14.99
Maritime Electric	Charlottetown, PE	18.30	17.65	16.83	15.60	14.21
Nova Scotia Power	Halifax, NS	17.34	17.05	16.69	16.14	15.96
CenterPoint Energy	Houston, TX	19.66	19.12	17.10	16.74	16.62
Commonwealth Edison	Chicago, IL	20.01	19.36	18.54	17.30	16.89
DTE Electric	Detroit, MI	19.91	19.89	19.86	19.82	19.80
Consolidated Edison	New York, NY	31.81	31.26	30.56	29.52	29.17
NSTAR Electric & Gas	Boston, MA	33.93	33.69	33.37	32.91	32.75
Pacific Gas and Electric	San Francisco, CA	27.86	29.31	31.11	42.53	49.69

Note: Bill calculations exclude taxes and levies. The top five participating utilities with the lowest monthly bills are in the first quartile and ranked in the table above, from lowest to highest. The sort order indicates the utility's overall ranking in the power category.

Table 6 Small Power Average Prices

Hydro-Quebec Electricity Prices Comparison Report – Small Power						
Average Prices as of April 1, 2019						
CDN ¢/kWh						
Utility	City	6 kW	14 kW	40 kW	100 kW	100 kW
		750 kWh 17% load factor	2,000 kWh 20% load factor	10,000 kWh 35% load factor	14,000 kWh 19% load factor	25,000 kWh 35% load factor
Manitoba Hydro	Winnipeg, MB	(2nd) 11.71	(1st) 9.95	(1st) 9.11	(1st) 13.08	(1st) 9.62
Hydro-Quebec	Montreal, QC	(1st) 11.54	(2nd) 10.52	(2nd) 10.02	(2nd) 13.10	(2nd) 10.86
BC Hydro	Vancouver, BC	(6th) 14.01	(5th) 13.08	(5th) 11.93	(3rd) 13.61	(4th) 11.88
Newfoundland Power	St. John's, NL	14.04	13.73	(4th) 11.79	(5th) 14.67	(3rd) 11.76
Seattle City Light	Seattle, WA	(4th) 13.38	13.38	13.38	(4th) 13.88	12.26
CenterPoint Energy	Houston, TX	(3rd) 12.79	16.58	12.34	15.54	(5th) 12.17
Florida Power and Light	Miami, FL	14.15	(4th) 12.98	13.01	17.62	12.80
Hydro Ottawa	Ottawa, ON	(5th) 13.87	(3rd) 12.34	(3rd) 11.61	18.04	16.13
NB Power	Moncton, NB	16.16	14.26	13.54	16.83	13.52
Pacific Power and Light	Portland, OR	17.05	15.07	13.65	16.46	13.41
DTE Electric	Detroit, MI	16.98	15.82	15.00	14.94	14.88
EPCOR Energy	Edmonton, AB	16.11	14.79	14.15	18.70	14.41
SaskPower	Regina, SK	17.82	15.23	13.98	19.20	14.60
Enmax	Calgary, AB	18.85	14.91	15.93	17.21	14.53
Nova Scotia Power	Halifax, NS	16.64	15.28	15.56	19.51	15.56
Toronto Hydro	Toronto, ON	17.58	14.58	13.14	20.12	17.41
Maritime Electric	Charlottetown, PE	20.95	18.90	17.54	21.58	17.16
Commonwealth Edison	Chicago, IL	25.97	21.40	16.51	19.75	16.26
Nashville Electric Service	Nashville, TN	25.08	20.23	16.21	26.92	18.31
Pacific Gas and Electric	San Francisco, CA	32.73	31.63	30.07	35.72	28.96
Consolidated Edison	New York, NY	32.31	40.70	27.28	38.41	26.88
NSTAR Electric & Gas	Boston, MA	32.85	31.58	33.04	44.42	33.18

Note: Bill calculations exclude taxes and levies. The top five participating utilities with the lowest monthly bills are in the first quartile and ranked in the table above, from lowest to highest. The sort order indicates the utility's overall ranking in the power category.

Table 7 Medium Power Average Prices

Hydro-Quebec Electricity Prices Comparison Report – Medium Power						
Average Prices as of April 1, 2019						
CDN ¢/kWh						
Utility	City	500 kW 100,000 kWh 28% load factor	500 kW 200,000 kWh 56% load factor	1000 kW 200,000 kWh 28% load factor	1000 kW 400,000 kWh 56% load factor	2500 kW ¹ 1,170,000 kWh 65% load factor
Manitoba Hydro	Winnipeg, MB	(1st) 10.18	(1st) 7.14	(1st) 10.06	(1st) 7.08	(1st) 5.98
Hydro-Quebec	Montreal, QC	(3rd) 12.20	(3rd) 8.68	(3rd) 12.20	(2nd) 8.06	(2nd) 6.83
BC Hydro	Vancouver, BC	(4th) 12.24	(4th) 9.15	(4th) 12.23	(4th) 9.15	(3rd) 8.51
Newfoundland Power	St. John's, NL	(2nd) 11.99	(5th) 9.80	(2nd) 11.42	(5th) 9.48	(4th) 8.94
Commonwealth Edison	Chicago, IL	13.36	(2nd) 8.29	13.26	(3rd) 8.24	9.83
Pacific Power and Light	Portland, OR	14.31	10.94	13.69	10.48	(5th) 9.02
Seattle City Light	Seattle, WA	(5th) 12.78	11.49	(5th) 12.59	11.35	11.01
DTE Electric	Detroit, MI	14.82	11.26	14.81	11.15	9.03
Florida Power and Light	Miami, FL	15.22	10.63	15.17	10.60	9.70
CenterPoint Energy	Houston, TX	13.98	10.93	15.42	11.65	10.25
NB Power	Moncton, NB	14.56	11.93	14.56	11.93	11.55
SaskPower	Regina, SK	16.35	12.01	16.34	12.01	10.02
Enmax	Calgary, AB	16.37	13.57	16.02	13.40	12.36
Nova Scotia Power	Halifax, NS	17.26	13.00	17.26	13.00	12.62
Hydro Ottawa	Ottawa, ON	16.44	14.07	16.34	14.02	13.84
Nashville Electric Service	Nashville, TN	20.13	13.46	20.00	13.39	12.69
Maritime Electric	Charlottetown, PE	18.32	14.93	18.29	14.91	14.41
Toronto Hydro	Toronto, ON	18.60	15.16	18.39	15.00	14.11
EPCOR Energy	Edmonton, AB	20.72	16.28	19.53	15.67	14.80
Consolidated Edison	New York, NY	30.29	21.25	30.25	21.24	15.18
Pacific Gas and Electric	San Francisco, CA	36.09	25.31	34.87	24.28	17.04
NSTAR Electric & Gas	Boston, MA	35.04	27.58	34.94	27.52	26.22

Note: Bill calculations exclude taxes and levies. The top five participating utilities with the lowest monthly bills are in the first quartile and ranked in the table above, from lowest to highest. The sort order indicates the utility's overall ranking in the power category.

Table 8 Large Power Average Prices

Hydro-Quebec Electricity Prices Comparison Report – Large Power									
Average Prices as of April 1, 2019									
CDN ¢/kWh									
Utility ¹	City	5,000 kW 2,340,000 kWh 25 kV 65% load factor	5,000 kW 3,060,000 kWh 25 kV 85% load factor	10,000 kW 5,760,000 kWh 120 kV 80% load factor	30,000 kW 17,520,000 kWh 120 kV	50,000 kW 23,400,000 kWh 120 kV	50,000 kW 30,600,000 kWh 120 kV		
Manitoba Hydro	Winnipeg, MB	(2nd) 5.87	(2nd) 5.39	(1st) 4.67	(1st) 4.66	(1st) 4.96	(1st) 4.60		
Hydro-Quebec	Montreal, QC	(1st) 5.79	(1st) 5.20	(2nd) 5.02	(2nd) 5.00	(2nd) 5.43	(2nd) 4.92		
Newfoundland Power	St. John's, NL	(5th) 8.82	8.52	8.47	(3rd) 5.70	(3rd) 6.16	(3rd) 5.61		
BC Hydro	Vancouver, BC	(3rd) 8.51	(3rd) 7.91	(3rd) 6.69	(4th) 6.67	(4th) 7.05	(4th) 6.59		
Commonwealth Edison	Chicago, IL	9.79	8.78	(4th) 7.15	(5th) 7.04	(5th) 7.41	(5th) 6.96		
NB Power	Moncton, NB	(4th) 8.74	(5th) 7.93	7.72	7.68	8.28	7.57		
DTE Electric	Detroit, MI	9.00	(4th) 7.92	7.78	7.73	8.57	7.57		
Florida Power and Light	Miami, FL	9.69	8.75	(5th) 7.62	7.56	8.19	7.43		
SaskPower	Regina, SK	9.62	8.98	7.76	7.65	8.00	7.56		
Pacific Power and Light	Portland, OR	8.96	8.34	8.25	8.19	8.78	8.08		
Nashville Electric Service	Nashville, TN	12.54	11.22	7.64	7.39	8.34	7.87		
CenterPoint Energy	Houston, TX	10.13	9.60	9.18	9.14	9.46	9.07		
Maritime Electric	Charlottetown, PE	10.24	9.51	9.66	9.62	10.24	9.51		
Seattle City Light	Seattle, WA	11.02	10.79	10.13	10.11	10.30	10.07		
Nova Scotia Power	Halifax, NS	11.02	10.39	10.52	10.49	11.02	10.39		
EPCOR Energy	Edmonton, AB	13.47	12.80	10.95	10.86	11.40	10.73		
Enmax	Calgary, AB	12.26	11.97	12.01	11.99	12.22	11.94		
Hydro Ottawa	Ottawa, ON	14.17	11.57	11.83	11.54	13.59	11.12		
Toronto Hydro	Toronto, ON	14.59	11.91	12.31	12.13	14.35	11.71		
Consolidated Edison	New York, NY	15.17	13.70	14.00	13.92	15.17	13.69		
Pacific Power and Light	San Francisco, CA	16.89	15.64	15.85	15.76	16.79	15.56		
NSTAR Electric & Gas	Boston, MA	25.19	23.85	24.11	24.05	25.18	23.84		

1) Customer-owned transformer.

Note: Bill calculations exclude taxes and levies. The top five participating utilities with the lowest monthly bills are in the first quartile and ranked in the table above, from lowest to highest. The sort order indicates the utility's overall ranking in the power category.

Table 9 BC Hydro Monthly Bills Summary

BC Hydro Monthly Bills Summary for the Past Five Years					
CDN\$/Month					
Vancouver, BC	April 1, 2015 ¹	April 1, 2016 ²	April 1, 2017 ³	April 1, 2018 ⁴	April 1, 2019 ⁵
Residential					
625 kWh	58	60	62	64	65
750 kWh	72	74	77	79	81
1,000 kWh	103	107	111	114	116
2,000 kWh	228	238	246	253	258
3,000 kWh	354	368	381	393	400
Small Power					
750 kWh/6 kW	92	95	100	103	105
2,000 kWh/14 kW	233	242	250	257	262
10,000 kWh/40 kW	1,075	1,120	1,138	1,172	1,193
14,000 kWh/100 kW	1,836	1,912	1,818	1,872	1,905
25,000 kWh/100 kW	2,658	2,769	2,834	2,919	2,970
Medium Power					
100,000 kWh/500 kW	10,794	11,256	11,660	12,025	12,238
200,000 kWh/500 kW	16,181	16,884	17,443	17,979	18,298
200,000 kWh/1,000 kW	21,720	22,643	23,328	24,042	24,468
400,000 kWh/1,000 kW	32,493	33,889	34,878	35,949	36,588
1,170,000 kWh/2,500 kW	88,570	92,439	94,890	97,827	99,609
Large Power					
2,340 MWh/5,000 kW/25 kV	177,269	185,006	231,493	195,646	199,209
3,060 MWh/5,000 kW/25 kV	215,470	224,920	276,242	237,877	242,187
5,760 MWh/10,000 kW/120 kV	341,362	355,023	463,887	378,505	385,189
17,520 MWh//30,000 kW/120 kV	1,034,937	1,076,363	1,399,442	1,147,546	1,167,812
23,400 MWh/50,000 kW/120 kV	1,462,863	1,521,420	2,013,159	1,622,025	1,650,673
30,600 MWh/50,000 kW /120 kV	1,788,148	1,859,722	2,407,246	1,982,713	2,017,729

- 1) Rates used reflect a 6.00 per cent approved increase effective April 1, 2015.
- 2) Rates used reflect a 4.00 per cent approved increase effective April 1, 2016.
- 3) Rates used reflect a 3.50 per cent approved increase effective April 1, 2017.
- 4) Rates used reflect a 3.00 per cent approved increase effective April 1, 2018.
- 5) Rates used reflect a 1.76 per cent proposed net bill increase effective April 1, 2019.

Note: Bill calculations exclude taxes and levies and include the deferral account rate rider. For rates starting April 1, 2019 (Fiscal 2020) the deferral account rate rider is 0 per cent.

Table 10 BC Hydro Average Prices Summary

BC Hydro Average Prices Summary for the Past Five Years					
CDN¢/kWh					
Vancouver, BC	April 1, 2015 ¹	April 1, 2016 ²	April 1, 2017 ³	April 1, 2018 ⁴	April 1, 2019 ⁵
Residential					
625 kWh	9.27	9.64	12.10	10.28	10.47
750 kWh	9.54	9.92	11.68	10.58	10.77
1,000 kWh	10.29	10.70	11.15	11.42	11.62
2,000 kWh	11.42	11.88	10.36	12.67	12.90
3,000 kWh	11.80	12.27	10.10	13.09	13.32
Small Power					
750 kWh/6 kW	12.23	12.72	13.37	13.77	14.01
2,000 kWh/14 kW	11.63	12.09	12.49	12.86	13.08
10,000 kWh/40 kW	10.75	11.19	11.38	11.72	11.93
14,000 kWh/100 kW	13.12	13.66	12.99	13.37	13.61
25,000 kWh/100 kW	10.63	11.07	11.34	11.67	11.88
Medium Power					
100,000 kWh/500 kW	10.79	11.26	11.66	12.03	12.24
200,000 kWh/500 kW	8.09	8.44	8.72	8.99	9.15
200,000 kWh/1,000 kW	10.86	11.32	11.66	12.02	12.23
400,000 kWh/1,000 kW	8.12	8.47	8.72	8.99	9.15
1,170,000 kWh/2,500 kW	7.57	7.90	8.11	8.36	8.51
Large Power					
2,340 MWh/5,000 kW/25 kV	7.58	7.91	8.11	8.36	8.51
3,060 MWh/5,000 kW/25 kV	7.04	7.35	7.54	7.77	7.91
5,760 MWh/10,000 kW/120 kV	5.93	6.16	6.38	6.57	6.69
17,520 MWh//30,000 kW/120 kV	5.91	6.14	6.36	6.55	6.67
23,400 MWh/50,000 kW/120 kV	6.25	6.50	6.73	6.93	7.05
30,600 MWh/50,000 kW /120 kV	5.84	6.08	6.29	6.48	6.59

- 1) Rates used reflect a 6.00 per cent approved increase effective April 1, 2015.
- 2) Rates used reflect a 4.00 per cent approved increase effective April 1, 2016.
- 3) Rates used reflect a 3.50 per cent approved increase effective April 1, 2017.
- 4) Rates used reflect a 3.00 per cent approved increase effective April 1, 2018.
- 5) Rates used reflect a 1.76 per cent proposed net bill increase effective April 1, 2019.

Note: Bill calculations exclude taxes and levies and include the deferral account rate rider. For rates starting April 1, 2019 (Fiscal 2020) the deferral account rate rider is 0 per cent.

Table 11 Corresponding BC Hydro Rate Schedules included in each Segment of the Hydro-Quebec Rate Survey

Hydro Quebec Segment	Corresponding BC Hydro Rate Schedule
Residential	
625 kWh	RS 1101
750 kWh	RS 1101
1,000 kWh	RS 1101
2,000 kWh	RS 1101
3,000 kWh	RS 1101
Small Power	
750 kWh/6 kW	RS 1300
2,000 kWh/14 kW	RS 1300
10,000 kWh/40 kW	RS 1500
14,000 kWh/100 kW	RS 1500
25,000 kWh/100 kW	RS 1500
Medium Power	
100,000 kWh/500 kW	RS 1600
200,000 kWh/500 kW	RS 1600
200,000 kWh/1,000 kW	RS 1600
400,000 kWh/1,000 kW	RS 1600
1,170,000 kWh/2,500 kW	RS 1611
Large Power	
2,340,000 kWh/5,000 kW/25 kV	RS 1611
3,060,000 kWh/5,000 kW/25 kV	RS 1611
5,760,000 kWh/10,000 kW/120 kV	RS 1823
17,520,000 kWh/30,000 kW/120 kV	RS 1823
23,400,000 kWh/50,000 kW/120 kV	RS 1823
30,600,000 kWh/50,000 kW/120 kV	RS 1823

**Table 12 BC Hydro Rankings Summary in
Hydro-Quebec Rate Surveys, Out of 22
Utilities Surveyed**

BC Hydro Rates Comparisons Ranking Summary for Past Five Years

Vancouver, BC	April 1, 2015	April 1, 2016	April 1, 2017	April 1, 2018	April 1, 2019
Residential					
625 kWh	3	3	3	3	3
750 kWh	3	3	3	3	3
1,000 kWh	3	5	5	3	3
2,000 kWh	7	8	9	7	7
3,000 kWh	8	9	9	8	8
Small Power					
750 kWh/6 kW	5	6	7	8	6
2,000 kWh/14 kW	6	6	7	6	5
10,000 kWh/40 kW	6	8	7	5	5
14,000 kWh/100 kW	5	5	5	5	3
25,000 kWh/100 kW	6	7	8	6	4
Medium Power					
100,000 kWh/500 kW	4	4	4	4	4
200,000 kWh/500 kW	3	4	5	3	4
200,000 kWh/1,000 kW	4	5	5	4	4
400,000 kWh/1,000 kW	4	5	5	4	4
1,170,000 kWh/2,500 kW	4	5	6	4	3
Large Power					
2,340 MWh/5,000 kW/25 kV	4	6	6	4	3
3,060 MWh/5,000 kW/25 kV	5	7	6	3	3
5,760 MWh/10,000 kW/120 kV	6	6	5	4	3
17,520 MWh//30,000 kW/120 kV	7	9	7	5	4
23,400 MWh/50,000 kW/120 kV	7	9	8	5	4
30,600 MWh/50,000 kW /120 kV	7	9	8	5	4



BC Hydro Electricity Rate Comparison Annual Report

Report No. 12

Attachment B

Ministerial Order No. M 167

PROVINCE OF BRITISH COLUMBIA
REGULATION OF THE MINISTER OF ENERGY AND MINES
AND MINISTER RESPONSIBLE FOR HOUSING

Clean Energy Act

Ministerial Order No. **M 167**

I, Rich Coleman, Minister of Energy and Mines and Minister Responsible for Housing, order that the Rate Comparison Regulation, B.C. Reg. 140/2009, is repealed, and the following Rate Comparison Regulation is made.

RATE COMPARISON REGULATION

Definition

1 In this regulation:

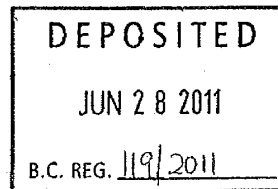
"Act" means the *Clean Energy Act*;

"applicable rates" means, with respect to a public utility's electricity rates, the average monthly bill for electricity, but not any other terms and conditions of those rates.

Report requirements

2 In a report to be provided to the minister under section 8 (4) of the Act, the authority must do all of the following:

- (a) include a comparison with at least one public utility in each of at least fifteen other jurisdictions in North America, including all of the following:
 - (i) the provinces of Alberta, Quebec, Ontario and Manitoba;
 - (ii) the states of Washington, Oregon and California;
- (b) compare the previous year's applicable rates for residential, commercial and industrial customers with similar rates of the public utilities referred to in paragraph (a);
- (c) express the monetary comparisons in Canadian currency;
- (d) provide the authority's previous 5 years of applicable rates.



Date JUN 28 2011

A handwritten signature in black ink, appearing to be "RC".

*Minister of Energy and Mines and Minister
Responsible for Housing*

(This part is for administrative purposes only and is not part of the Order.)

Authority under which Order is made:

Act and section: Clean Energy Act, S.B.C. 2010, c. 22, s. 37 (f)

Other: Utilities Commission Act, R.S.B.C. 1996, c. 473, s. 125.1 (4) (c); M114/2009

June 9, 2011

Resub R/77/2011/27

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**BC Hydro Fiscal 2020 to Fiscal 2021
Revenue Requirements Application**

**Rebuttal Evidence of
British Columbia Hydro and Power Authority**

Appendix B

**S&P Global Market Intelligence Report
Adjustment Clauses**

PUBLIC

**CONFIDENTIAL
ATTACHMENT**

**FILED WITH BCUC
ONLY**